

### SHEFFIELD CITY COUNCIL Independent Cabinet Member Decision

Report of:	Executive Director, Place
Date:	16 August 2013
Subject:	Proposed Waiting Restrictions - Streets adjacent to Northern General Hospital: Traffic Regulation Order - Consultation Results.
Author of Report:	Andrew Marwood, 2736170

### **Summary:**

To report representations received in relation to proposed waiting restrictions in streets adjacent to the Northern General Hospital, following the advertisement of two Traffic Regulation Orders. The report sets out the Council's responses and recommendations.

### **Reasons for Recommendations:**

The introduction of localised parking restrictions in streets adjacent to the Northern General Hospital will help minimise the impact of long stay parking in the area, providing further opportunities to park for residents and businesses.

Following the decision at the July 2010 meeting of Cabinet Highways Committee not to progress permit type restrictions, the developed scheme which has now been advertised is considered necessary to be able to manage parking practices in the area. The majority of the proposed restrictions have been suggested by residents during the 2009/10 permit parking consultation.

Officers have worked with residents / businesses of the area through two TRO consultations in 2013 and an open day event held at the local community centre to develop the final scheme proposals.

Having considered the initial representations to the first TRO consultation in February 2013 and made adjustments in line with resident suggestions, it is considered that the reasons set out in this report for making the Traffic Regulation Order outweigh any unresolved objections.

### **Recommendations:**

- 7.1 Make the Traffic Regulation Order in accordance with the Road Traffic Regulation Act 1984.
- 7.2 Inform those who made representations accordingly.
- 7.3 Introduce the proposed parking restrictions.

Background Papers:	NONE
Category of Report:	OPEN

### Statutory and Council Policy Checklist

Financial Implications		
YES Cleared by: Matthew Bullock 19/08/13		
Legal Implications		
YES Cleared by: Nadine Wynter 22/08/13		
Equality of Opportunity Implications		
NO Cleared by: Ian Oldershaw 19/08/13		
Tackling Health Inequalities Implications		
NO		
Human rights Implications		
NO:		
Environmental and Sustainability implications		
NO		
Economic impact		
NO		
Community safety implications		
NO		
Human resources implications		
NO		
Property implications		
NO		
Area(s) affected		
Norwood Road / Crabtree Road Area		
Relevant Cabinet Portfolio Leader		
Leigh Bramall		
Relevant Scrutiny Committee if decision called in		
Economic and Environmental Wellbeing		
Is the item a matter which is reserved for approval by the City Council?		
NO		
Press release		
YES		

STREETS ADJACENT TO NORTHERN GENERAL HOSPITAL:
REPRESENTATIONS MADE BY RESIDENTS / BUSINESSES IN RESPONSE
TO THE TRAFFIC REGULATION ORDER CONSULTATION.

### 1.0 SUMMARY

1.1 To report the receipt of representations made by residents / businesses in response to the introduction of parking restrictions in streets adjacent to the Northern General Hospital, as advertised in two Traffic Regulation Orders (TRO's). The report sets out the Council's responses and recommendations.

### 2.0 WHAT DOES THIS MEAN FOR SHEFFIELD PEOPLE?

- 2.1 Reducing the amount of long stay parking in streets adjacent to the Hospital is expected to provide further opportunities for local residents and their visitors to park closer to their properties. It is also anticipated that reducing the amount of inconsiderate parking at junctions will improve road safety thus helping to create 'safe and secure communities'.
- 2.2 The proposals which have been amended by working with local residents and businesses over two TRO consultations and an open day event contributes to the 'working better together' value of the Council plan 'Standing up for Sheffield'. Officers have developed proposals which have responded to customer comments about parking conditions in the area.

### 3.0 OUTCOME AND SUSTAINABILITY

- Reduce the impact of long stay parking by staff at the hospital on the surrounding area.
  - Maintain and improve access for emergency and refuse collection vehicles.
  - Maintain and improve journey times on bus routes.
  - Improve road safety by removing inconsiderate parking on junctions and footways.
  - Better manage parking practices and competing demands.

### Introduction

- 4.1 For a significant period of time there has been an issue with traffic and off street parking generated by staff of, and to a lesser extent, visitors to, Northern General Hospital. This situation was exacerbated in the autumn of 2006 when the Hospital Trust applied stricter criteria to obtain staff parking permits and began charging for permits. The criteria used and subsequent charge pushed even more cars out into the local area.
- 4.2 Traffic Management measures were introduced shortly after parking started to cause problems for the bus, emergency vehicles and refuse vehicle access, which was widely reported in the press. Subsequently the Hospital Trust have relaxed the permit criteria but maintained the charge. Parking problems have therefore remained within the area.
- 4.3 Residents were consulted on a permit scheme to address the issues in 2009/10. Overall, 70% of the 465 questionnaires returned indicated that resident's felt they had parking problems but a permit scheme was not the answer. Four separate petitions were received from Hampton Road, Idsworth Road, Fairbank Road and Norwood Avenue objecting to permit type restrictions.
- 4.4 It was subsequently agreed at the meeting of the North East Community Assembly on 21 October 2010 and Cabinet Highways Committee on 8 July 2010, not to proceed with a permit scheme, but consult further with residents on localised restrictions to better manage parking practices.
- 4.5 The Council has now developed traffic management proposals based on the comments received in 2009/10 and subsequent complaints about parking. The measures include: double yellow lines, single yellow lines and time limited pay and display parking. The Hospital Trust has provided £30,000 to advertise and implement these measures.

### TRO Consultation (4 February 2013)

4.6 A letter and plan detailing the proposed localised restrictions (see Appendix A) was delivered to approximately 275 properties. The TRO was advertised on street for a period of 4 weeks and detailed in the Sheffield Star. An open day event was also held at the Norwood and Bishopsholme Community Centre on 13 February 2013. At this meeting residents were able to discuss the proposals with Council Officers in more detail. A mixture of views regarding the proposals was obtained. A list of comments and officer responses can be seen in Appendix 'B'.

### Support

4.7 Residents responding to the consultation were generally in favour of the proposals to address long stay parking issues; however a number of

suggestions were received asking for the Council to make minor changes to the layout, times and type of restrictions to be implemented. Further requests were also noted during the open day event. Respondents were acknowledged and it was explained a further TRO would be required if the changes were feasible. Officers investigated all requests following the consultation.

### Objections

- 4.8 A total of ten e-mails / letters of objection were received.
  - Norwood Road (Three objections). Residents indicated that because they owned more vehicles than they could accommodate off street it would be an inconvenience to have to move their vehicles for an hour in the morning and then again in the afternoon.
  - Crabtree Road (Three objections). Two of these related to waiting restrictions proposed for a driveway / access. One objected to the removal of a section of double yellow lines near Hallam Rock Flats. The objector indicated the removal would lead to double parking and increased noise levels due to car doors opening / closing and conversation levels.
  - Herries Road (Three objections). Residents were strongly against the implementation of double yellow lines to protect driveways.
  - **Fairbank Road (One objection).** This was in relation to the double yellow lines on one side of the road. The resident suggested a single yellow line (operational for two hours a day) on the opposite side to link up with existing restrictions, promoting parking only on one side.

### Officer Responses

4.9 Following the consultation period officers reviewed all the requests and objections making adjustments to the design where feasible. By communicating with residents by letter / e-mail and talking with people at the open day event, five of the ten objections were resolved. The amendments were re-advertised in June 2013.

### TRO Consultation (11 June 2013)

4.10 A letter and plan detailing the re-advertised restrictions (see Appendix C) was delivered to approximately 300 properties. The TRO was advertised on street for a period of 4 weeks and detailed in the Sheffield Star. In total a further two objections and one letter of support were received (see Appendix D).

### Support

4.11 During the first consultation (February 2013) one of the additional requests was from a number of residents of Crabtree Place asking for double yellow lines to be implemented at the junction of Crabtree Place and Crabtree Crescent to improve road safety. This proposal was added to the design and when advertised a further letter of support was received.

### **Objections**

- Norwood Road (One objection). Objector indicated that because they owned more vehicles than they could accommodate off street it would be an inconvenience to have to move vehicles for an hour in the morning and again in the afternoon.
  - **Norwood Drive (One Objection).** This related to the length of a section of double yellow lines near to their property. Officers investigated the objection and responded (see Appendix D).

### Other Consultees

4.13 The emergency services and South Yorkshire Passenger Transport Executive were consulted on the proposals in February 2013 and then again once the amendments had been made in June. No objections were received.

### Summary

4.14 Reducing the amount of long stay parking in streets adjacent to the Northern General Hospital is expected to provide further opportunities for local residents and their visitors to park closer to their properties. It is also anticipated that reducing the amount of inconsiderate parking at junctions will improve road safety and improve access for emergency and refuse vehicles.

The TRO consultation in February 2013 provided a total of 10 objections, 3 letters of support and 8 e-mails / letters indicated a general support for the proposals but with suggested further amendments.

The amendments to the proposals resulted in 7 outstanding objections which officers have been unable to resolve. The officer view is that these objections do not represent a significant opposition to proposals. It is therefore recommended that members consider the objections to the proposed Traffic Regulation Order and determine that the grounds for objection do not outweigh the need to make the Order to avoid danger to people or traffic.

### **Finance**

4.15 The Northern General Hospital was awarded planning consent for a multistorey staff / visitor car park in November 2008. Consent was given with a condition that the NHS Trust would contribute a sum of money to the capital set up costs of traffic management measures in the surrounding area. Due to financial reasons the trust has abandoned the multi storey car park proposal and is now pursuing more modest on-site parking improvements. The NHS trust has provided the Council with £30,000 to cover the cost of consulting on and implementing on street parking improvements.

### **Equality**

4.16 An Equality Impact Assessment has been conducted and concludes that the scheme is equality neutral.

### Legal Implications

4.17 The Council has the power to make a TRO under Section 1 of the Road Traffic Regulation Act 1984 for reasons that include the avoidance of danger to people or traffic. Before the Council can make a TRO, it must consult with relevant bodies in accordance with the Local Authorities' Traffic Orders (Procedure) (England and Wales) Regulations 1996. It must also publish notice of its intention in a local newspaper. These requirements have been complied with. There is no requirement for public consultation. However the Council should consider and respond to any public objections received.

### 5.0 ALTERNATIVE OPTIONS CONSIDERED

- 5.1 Officers have adjusted the proposals in response to suggestions from residents and businesses. Alternatives have therefore been discussed and investigated throughout two consultations.
- 5.2 Many residents have indicated that they would support the introduction of a 'Permit Parking Scheme' however a decision was made at the July 2010 meeting of Cabinet Highways Committee not to progress permit type restrictions after significant objections were received.

### 6.0 REASONS FOR RECOMMENDATIONS

- 6.1 The introduction of localised parking restrictions in streets adjacent to the Northern General Hospital will help minimise the impact of long stay parking in the area, providing further opportunities to park for local residents and businesses
- 6.2 Following the decision at the July 2010 meeting of Cabinet Highways Committee not to progress permit type restrictions, after significant objections were received, the scheme which has now been developed is considered important to be able to manage parking practices in the area.

- 6.3 Officers have worked with residents / businesses of the area through two TRO consultations in 2013 and an open day event held at the local community centre to develop the final scheme proposals.
- 6.4 Having considered the initial objections in the first TRO consultation and made adjustments in line with resident suggestions, it is considered that the reasons set out in this report for making the Traffic Regulation Order outweigh any unresolved objections.
- 7.0 RECOMMENDATIONS
- 7.1 Make the Traffic Regulation Order in accordance with the Road Traffic Regulation Act 1984
- 7.2 Inform those who made representations accordingly.
- 7.3 Introduce the proposed parking restrictions.

Simon Green Executive Director, Place

16 August 2013

## **APPENDIX A – TRO CONSULTATION LETTER / PLANS** (FEBUARY 2013)

### **Development Services**

Director: L Sturch, MRTPI

Scheme Design: 2-10 Carbrook Hall Road, Sheffield, S9 2DB E-mail: andrew.marwood@sheffield.gov.uk Fax: (0114) 273 6182

Officer: Mr A Marwood Tel: (0114) 273 6170
Ref: TM/LT084/ATM/01 Date: 15 February 2013

### The Occupier

Dear Sir/Madam

### Traffic Regulation Order (TRO) Consultation Streets Adjacent to Northern General Hospital

In 2009/10 we asked your views on a proposal to introduce a permit parking scheme in streets close to the Northern General Hospital. The majority of respondents to the consultation indicated that they were not in favour of a permit scheme. We also received four separate petitions from your area objecting to the measures.

Many residents did however request action on a small number of individual streets. Suggestions included; double yellow / single yellow lines and time limited bays to better manage parking in the area.

The results of the consultation were reported to the July 2010 meeting of the Council's Cabinet Highways Committee. At this meeting the Committee decided not to proceed with a permit scheme but to consult further with residents on localised restrictions.

The proposals shown in the attached plan have been developed following a number of requests from local residents and are located near to your property. These can only be introduced following the making of a Traffic Regulation Order (TRO). This is a legal process which requires the Council to advertise the proposals, allowing the public to comment on the details. As part of this process, you will see notices displayed on-street and detailed in the Sheffield Star.

If you wish to comment, either in support or otherwise, you need to do so in writing, to the address provided below, by **15 March 2013**:

Andrew Marwood Scheme Design Sheffield City Council 2-10 Carbrook Hall Road Sheffield S9 2DB

You are welcome to email your views to traffic.management@sheffield.gov.uk. Please put "Northern General Hospital" in the subject box.

If you wish to view the other proposals elsewhere in the area, they are available for viewing in the following locations:

- www.sheffield.gov.uk/northerngeneral
- At an open day event (location and details below) to be held on Monday 25<sup>th</sup> February 2013 between 10am 1pm and 5pm 8pm.

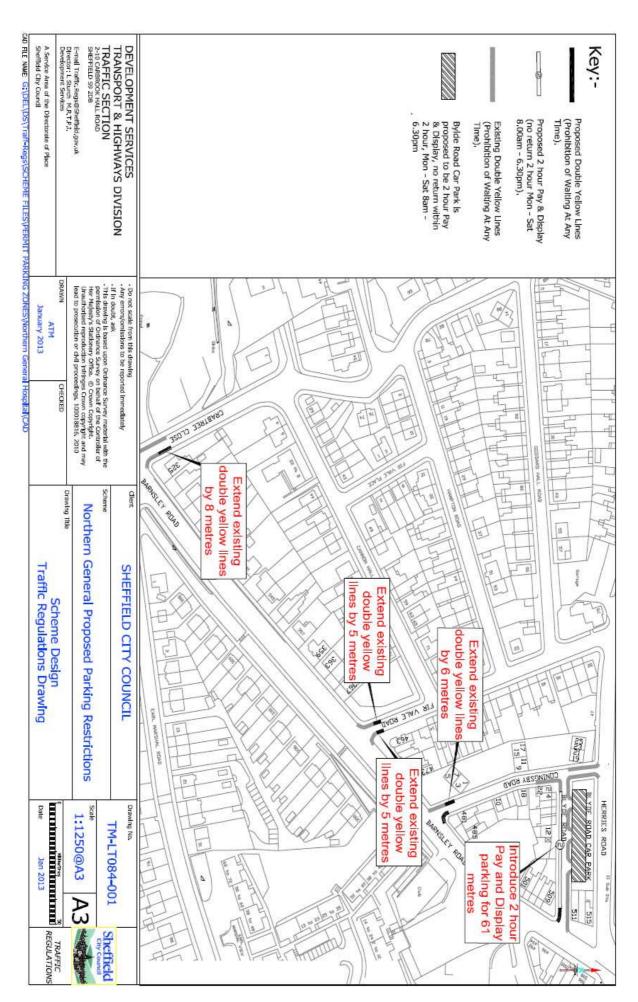
Norwood and Bishopsholme Community Centre Bishopsholme Road Sheffield S5 7DF.

### What happens next?

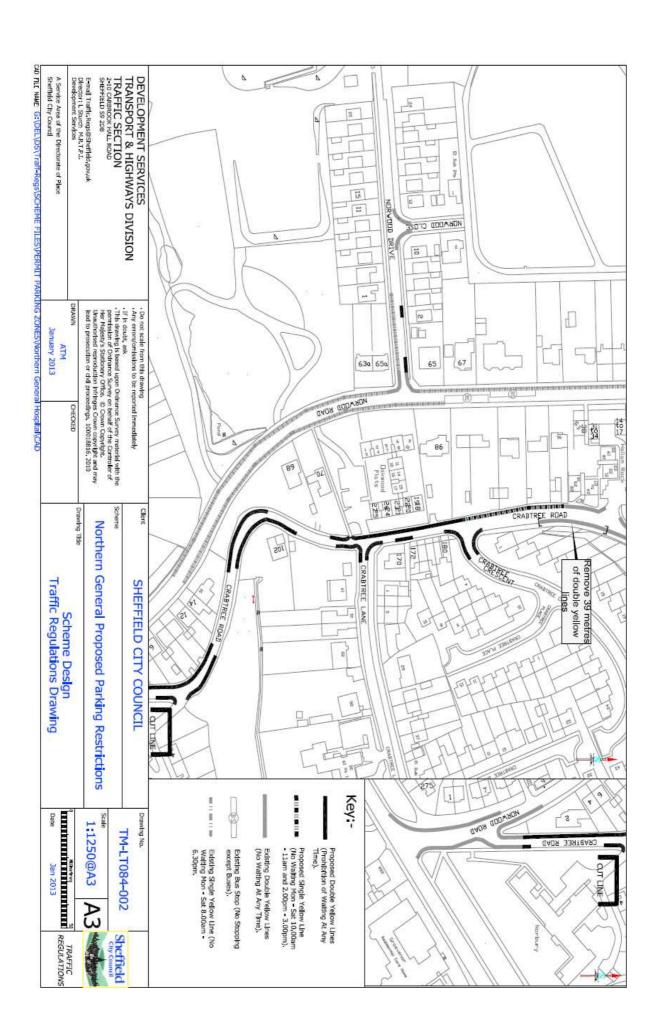
If objections are received, they would be reported to Councillors, who would make a decision on how to proceed. We would then notify all those who commented.

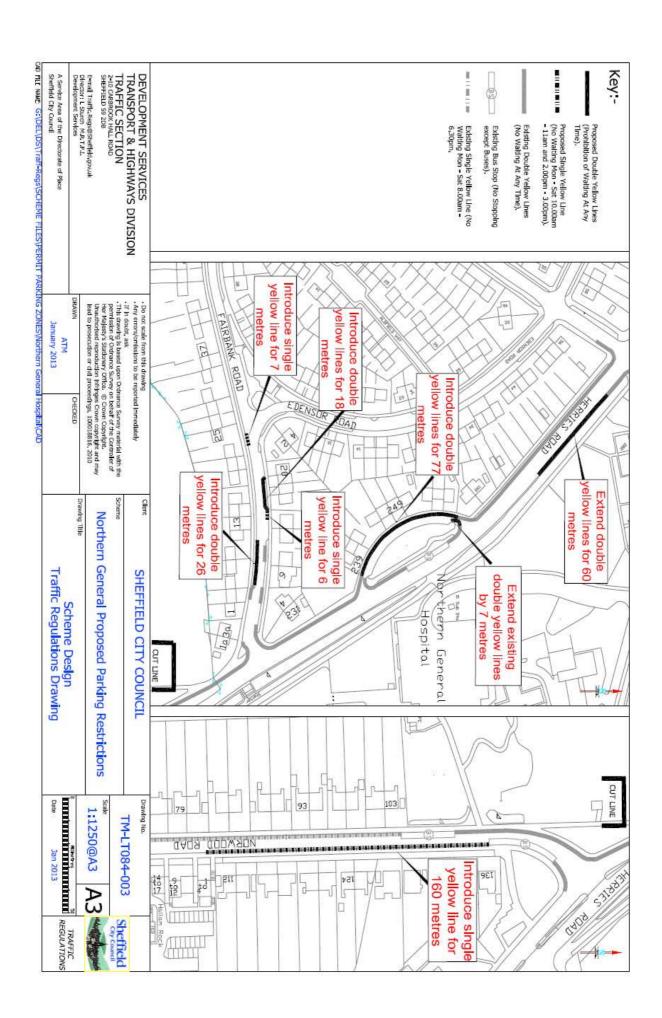
Yours faithfully

Andrew Marwood Engineer, Scheme Design Transport, Traffic & Parking Services



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## **APPENDIX B - TRO CONSULTATION COMMENTS AND OFFICER RESPONSES (FEBUARY 2013)**

### Responses from Norwood Road

- a) Support but suggests further amendments. Resident is in general support of the restrictions as they have previously experienced problems with their drive being blocked, however they would like a section of double yellow lines adding outside their property to further prevent issues with inconsiderate parking.
- b) **Objection.** Resident Objects to the proposed single yellow line which restricts parking between 10am and 11am and 3pm and 4pm, Monday to Saturday. They have a number of vehicles which cannot be accommodated on their drive They need some on-street parking as well.
- c) Support but suggests further amendments. Thinks the proposals are a step in the right direction, however, would like to see the single yellow line extend past his block of flats (Hallam Rock).
- d) **Support.** Resident supports the proposed restrictions as currently it is difficult to get deliveries during the day when the street is fully parked.
- e) **Support but suggests further amendments.** In general resident supports the proposals but would like to see the single yellow line extended past their block of flats (Hallam Rock).
- f) Support but suggests further amendments. On behalf of all the residents living at Hallam Rock the owners / agents request that the restrictions are extended so that they cover the front of the flats. This will make parking easier for emergency vehicles, welfare support vehicles and delivery vans.
- g) **Objection.** Resident objects to the proposed single yellow line as they own a number of vehicles which cannot all fit on their drive. They also require on-street parking during the day and would find it inconvenient to continually move vehicles parked on Norwood Road.
- h) **Objection.** Resident objects to the single yellow line as they have a number of vehicles and cannot fit them all on their drive. The restriction would cause a number of problems during the day.
- i) Support but suggests further amendments. Resident is worried that once the single yellow line is in operation both residents and hospital staff will use the verge to the rear of the footway to park for long periods.
- j) Support but suggests further amendments. Resident is in general support of the single yellow restrictions to address parking issues, however they would like the line extending past Hallam Rock flats. They

also object to the restriction on a Saturday as this would impact on family and friends who usually visit.

### Officer Response to comments from Norwood Road

From the comments received it is clear that a number of residents are in support of the restrictions advertised for Norwood Road, however they would like further adjustments making, in particular an extension of the single yellow lines so that they cover the frontage to Hallam Rock flats. Residents who requested additional measures were acknowledged and informed that any further measures would require a further Traffic Regulation Order (see TRO consultation – June 2013).

A number of residents mentioned that restricting parking on Saturday would be problematic not only for themselves but also their visitors. Limiting the restrictions to Monday to Friday was also added to the list of requests requiring a further TRO.

If residents have more vehicles than they can accommodate on their drive then the scheme will mean they will have to move the vehicles to another location for two hours (Monday to Friday). It is clear that this would be inconvenient to some people. It should be noted however, that on balance more people responding to the consultation are in favour of such restrictions.

### Responses from Norwood Drive

a) **Support but suggests amendments.** Resident is in general support of the restrictions but would like slight adjustments making to the proposed sections of double yellow lines.

### Officer Response to comments from Norwood Drive

Residents who requested additional measures were acknowledged and informed that any further measures would require a further Traffic Regulation Order (see TRO consultation – June 2013).

### Responses from Herries Road

- a) **Objection**. Resident objects to the proposed double yellow lines outside their property. The lines will not only prevent hospital staff from parking but also residents who cannot find a space in the parking bays.
- b) **Objection**. Resident objects to the proposed double yellow lines outside their property. 'The lines are not an option and would add to the problem. Sometimes I need to park and block the road as there are no spaces, why should I have to park on another street'.
- c) **Objection**. Resident objects to the proposed double yellow lines outside their property. 'The new markings will only make it worse for residents'. Would like to see permit parking introduced.

### Officer Response to comments from Herries Road

From the comments received it is clear that residents from this section of Herries Road are against the implementation of double yellow lines outside their properties. A few residents have expressed their desire for permit type restrictions. After talking with two residents of Herries Road at the open day event which was held at the local community centre they welcomed the suggestion of white 'H' markings rather than double yellow lines to protect their drives. This was added to the list of requests (see TRO consultation – June 2013).

### Responses from the Blyde Road Area

- a) **Support.** Local Business supports the proposal for pay and display to be implemented on Blyde Road as they think the changes will assist their customers and staff.
- b) Support but suggests amendments. Resident of Herries Road near to the car park supports the proposals but would like the times of operation changing to Mon-Fri, 10am 4pm so they can continue to park in the car park at weekends without charge and when the clearway is in operation on Herries Road from 4.30pm.

### Officer Response to comments from Blyde Road Area

The consultation in this area provided two letters of support; however one resident who lives on Herries Road requested that the times of the pay and display be adjusted. This was added to the list of requests (see TRO consultation – June 2013).

### Responses from Fairbank Road

a) **Objection.** Resident objects to the implementation of double yellow lines outside their property. The double yellow lines would restrict parking at all times. To stop hospital staff only a single yellow line is required and this should be implemented at the other side of the road to meet up with the current restrictions in place. Only one side of the road needs restrictions.

### Officer Response to comments from Fairbank Road

The letter of objection requested that a single yellow line be implemented which is enforceable between 10am and 11am and 3pm and 4pm. This was added to the list of requests (see TRO consultation – June 2013).

### Responses from the Crabtree Road Area

a) **Objection**. Resident objects to the implementation of double yellow lines next to their property. The lines will be over restrictive.

- b) **Objection**. Resident objects to the implementation of double yellow lines outside their property. The lines will be over restrictive and will mean parking opportunities are reduced.
- c) **Objection**. Resident objects to the removal of double yellow lines on Crabtree Road. Allowing vehicles to park in this location will mean noise levels increase due to opening / closing of car doors and conversation levels. Further to that the proposal to remove the lines on a bend will cause this to be an accident black spot as cars will park on both sides of the road.
- d) **Support.** Four residents of Crabtree Place are in general support of the restrictions proposed for the area; however they would also like some double yellow lines for the junction of Crabtree Crescent and Crabtree Place to improve visibility and road safety.

### Officer Response to comments from the Crabtree Road Area

The double yellow lines to which two of the above objections refer were proposed to protect a driveway and adjacent access. As they are considered to be over restrictive for residents they have been removed from the proposals (see TRO consultation – June 2013). Following the request from 4 residents of Crabtree Place to implement double yellow lines at the junction of Crabtree Place and Crabtree Crescent these were added to the proposals (see TRO consultation – June 2013).

Officers appreciate the concerns regarding road safety and anti-social behaviour from one of the objectors, however, by introducing restrictions to assist residents in the area it will also mean that there will inevitably be some displacement of parking to streets further away. To minimise the impact of this officers have looked to re-introduce unrestricted parking without directly affecting residential frontages. Where the Council is proposing to reduce the length of double yellow lines the road is very wide, visibility is good and traffic is light. It is recommended therefore that the double yellow lines are removed.

# APPENDIX C - TRO CONSULTATION LETTER / PLANS (JUNE 2013)

### **Development Services**

Director: L Sturch, MRTPI

Scheme Design: 2-10 Carbrook Hall Road, Sheffield, S9 2DB E-mail: andrew.marwood@sheffield.gov.uk Fax: (0114) 273 6182

Officer: Mr A Marwood Tel: (0114) 273 6170 Ref: TM/LT084/ATM/02 Date: 13 June 2013

### The Occupier

Dear Sir/Madam

### Traffic Regulation Order (TRO) Consultation Streets Adjacent to Northern General Hospital

Thank you to everyone who responded to the recent consultation regarding proposals to implement parking restrictions to address issues relating to the Northern General Hospital.

During the consultation and at the open day event held at the community centre we received a mixture of views about the proposals. A number of suggestions were also received asking if we could amend, remove, or add to the scheme. All these have been considered and where possible changes have been made. The attached plan shows the final proposals in the area close to your property.

The amended proposals can only be introduced following the making of another Traffic Regulation Order (TRO). This is a legal process which requires the Council to advertise the proposals, allowing the public to comment on the details. As part of this process you will also see notices displayed on–street and detailed in the Sheffield Star.

If you wish to comment on the final proposals, either in support or otherwise, you will need to do so in writing, to the address below by **8 July 2013**:

Andrew Marwood Scheme Design Sheffield City Council 2-10 Carbrook Hall Road Sheffield S9 2DB

You are welcome to email your comments to traffic.management@sheffield.gov.uk. Please put "Northern General Hospital" in the subject box.

If you wish to view the full scheme including the proposals elsewhere in the area, these are available to view on the Council's web site at: www.sheffield.gov.uk/northerngeneral

### What happens next?

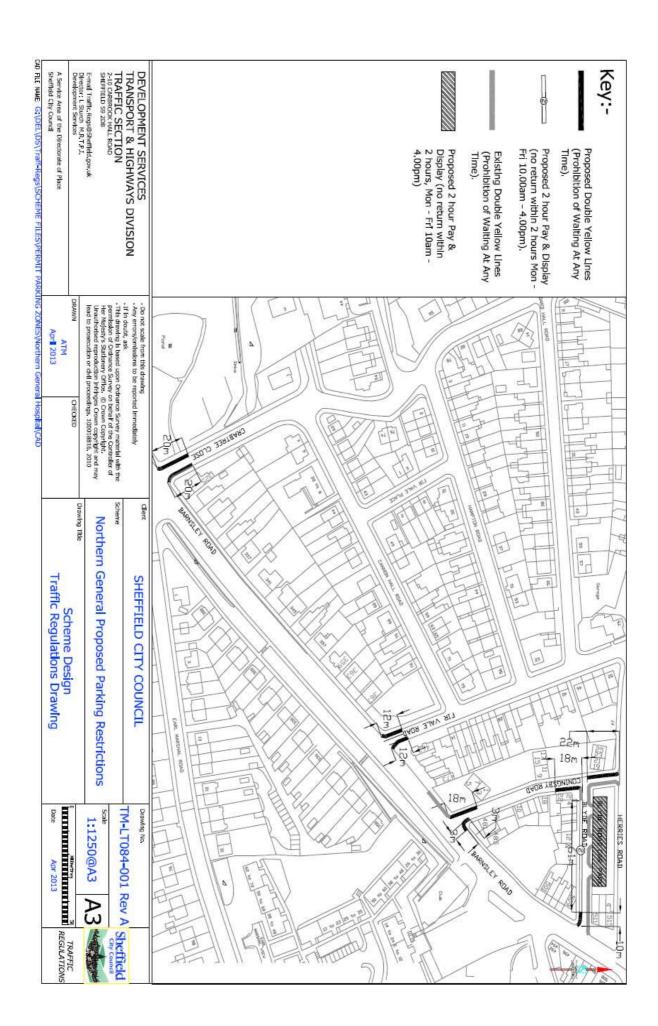
The developed scheme is the product of a number of consultations over a number Page 78

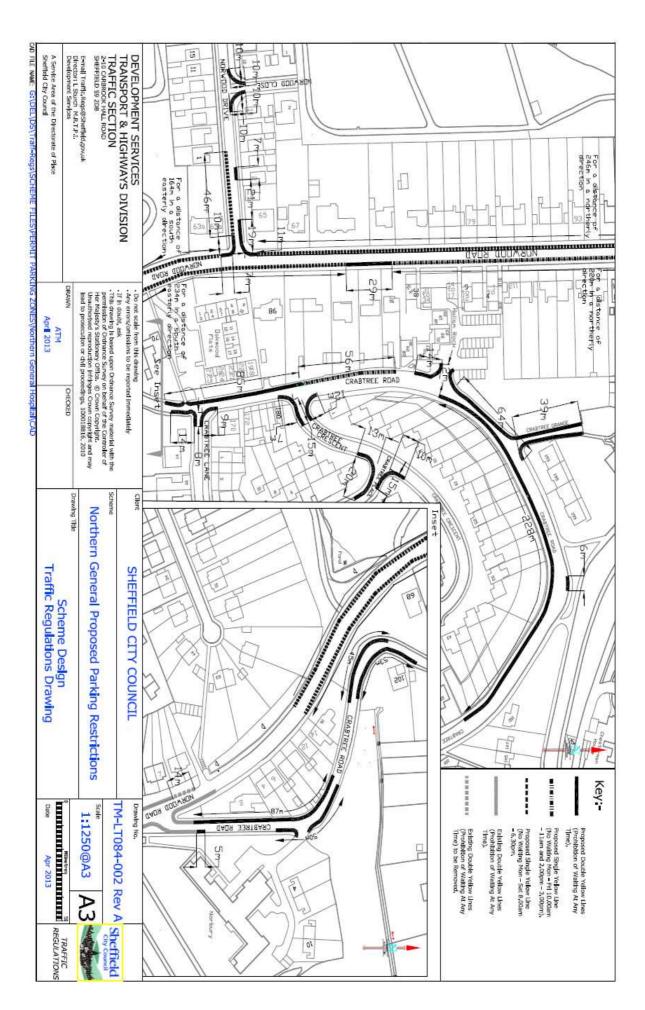
of years. It has been impossible to propose measures which are supported by everyone but hopefully the changes which have been made are to the satisfaction of the majority of residents / businesses located within the area. Unfortunately, any new requests cannot now be considered.

If any further objections are received, they would be reported to the Cabinet Member for Transport who will make a decision on whether or not to progress the scheme. We would then notify all those who commented.

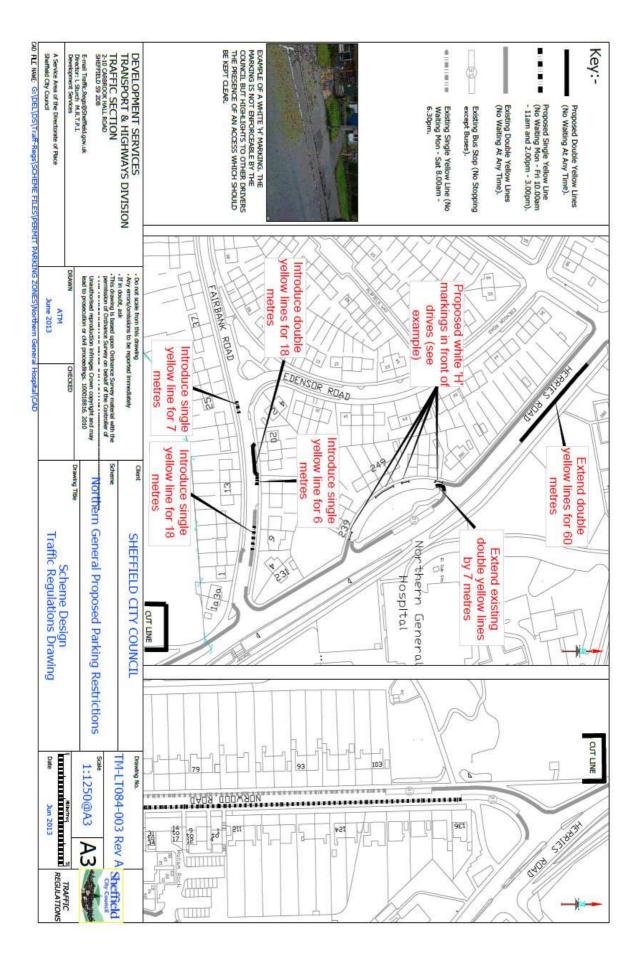
Yours faithfully

Andrew Marwood Engineer, Scheme Design Transport, Traffic & Parking Services





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# APPENDIX D - TRO CONSULTATION COMMENTS AND OFFICER RESPONSES (JUNE 2013)

### Responses from Norwood Road

b) **Objection**. Resident from Norwood Road has multiple vehicles, some of which they need to park on street during the day. The resident is in favour of a permit scheme but against a proposal which would mean the stress of moving vehicles at certain hours during the day.

### Officer Response to comments from Norwood Road

If residents have more vehicles than they can accommodate on their drive then the scheme will mean they will have to move the vehicles to another location for two hours (Monday to Friday). It is clear that this would be inconvenient to some people. It should be noted however, that on balance more people responding to the consultation are in favour of such restrictions.

### Responses from Norwood Drive

a) **Objection**. Resident from Norwood Drive objects to the double yellow lines proposed for outside No. 2. The resident feels the proposed lines are too long and if implemented would mean an impact on their own parking requirements.

### Officer Response to comments from Norwood Drive

A site visit was undertaken on 19/07/13, to assess the length of the proposed double yellow lines. Due to the limited road width and the narrowness of the driveway at No. 2 the length of the proposed yellow lines are considered necessary to ensure a vehicle can safely manoeuvre. It was also noted that houses on this street have long drives and garages where several vehicles can be parked off-street. The impact therefore on parking requirements is considered minimal. The recommendation is therefore to implement the lines as advertised.

### Responses from Crabtree Place

a) **Support.** Resident from Crabtree Place fully supports the proposal for double yellow lines to be implemented at the junction of Crabtree Place and Crabtree Crescent. They indicate these are essential to maintain visibility.

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